

CONFIDENTIAL

UNCLASSIFIED

AA1

RELEASED IN FULL

PAGE 01 KIGALI 01134 161414Z
ACTION AF-01

INFO LOG-00 OASY-00 ADS-00 ONY-00 SSO-00 /001W
-----309848 161415Z /38

O 161414Z MAR 94
FM AMEMBASSY KIGALI
TO SECSTATE WASHDC IMMEDIATE 5973

C O N F I D E N T I A L KIGALI 01134

FOR AF/C - K. AISTON ONLY FROM AMBASSADOR

E.O. 12356: DECL:OADR
TAGS: AMGT, RW
SUBJECT: OFFICIAL - INFORMAL

REF: STATE 67090

1. CONFIDENTIAL - ENTIRE TEXT.
2. PROPOSED LETTERS ARE WELL DONE. WE HAVE A FEW COMMENTS. A, B, AND C BELOW APPLY TO ALL LETTERS. D IS SPECIFIC TO THE RPF LETTER.

A. WHERE LETTERS SAY "ALL SIDES MUST SHOW FLEXIBILITY AND A WILLINGNESS TO COMPROMISE,...", SUGGEST FOLLOWING FORMULATION:

"ALL SIDES MUST SHOW A WILLINGNESS TO ABIDE BY THE COMPROMISES FORGED IN ARUSHA AND THE FLEXIBILITY TO
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 KIGALI 01134 161414Z
FIND SOLUTIONS TO PROBLEMS THAT ARISE IN IMPLEMENTING THE PEACE ACCORD. EACH POLITICAL PARTY..."

RATIONALE: THE WORD "COMPROMISE" IS EMOTIVE. THE RPF CONTENDS IT MADE ALL NECESSARY COMPROMISES AT ARUSHA AND THAT COMPROMISE NOW DILUTES AGREEMENTS OF ARUSHA. WE MAINTAIN THAT "SOLUTIONS" AND "ARRANGEMENTS" MUST BE MADE NOW, AND IN THE FUTURE, TO SURMOUNT POLITICAL IMPASSES THAT ARISE IN THE PROCESS OF IMPLEMENTATION. FIRST, HOWEVER, ALL MUST

UNCLASSIFIED

UNCLASSIFIED

BE COMMITTED TO THE COMPROMISES FORGED IN ARUSHA.

B. WHERE YOU HAVE SAID "EACH POLITICAL PARTY MUST BE FREE TO CHOOSE ITS OWN DEPUTIES AND MINISTERS,..." SUGGEST REVISING TO READ:

"EACH POLITICAL PARTY MUST BE FREE TO CHOOSE ITS OWN DEPUTIES AND CONSULT WITH THE PRIME MINISTER-DESIGNATE ON APPOINTMENT OF MINISTERS AS PROVIDED IN THE ACCORD." (NOTE. ARUSHA ACCORD SHOULD BE SINGULAR THROUGHOUT.)

C. IN ALL OF THE LETTERS, YOU MIGHT WISH TO ADD A PARAGRAPH CALLING ATTENTION TO THE COST IN MISSED OPPORTUNITIES BECAUSE OF DELAY IN SETTING UP INSTITUTIONS. SUGGEST LANGUAGE AS FOLLOWS:

"THE DELAY IN ESTABLISHING THE TRANSITION INSTITUTIONS HAS ALREADY COST RWANDA SIGNIFICANT SUMS IN DEVELOPMENT AID. AN AMOUNT SET ASIDE IN WASHINGTON TO HELP WITH DEMOBILIZATION HAS BEEN

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 KIGALI 01134 161414Z
COMMITTED ELSEWHERE. A PROJECT THAT WOULD GENERATE LOCAL CURRENCY FOR DEMOBILIZATION CANNOT BE IMPLEMENTED. CONSIDERATION OF ADDITIONAL DEVELOPMENT FUNDING FOR THIS YEAR IS ON HOLD UNTIL THE BROAD-BASED GOVERNMENT IS IN PLACE. ONLY AFTER A GOVERNMENT IS IN PLACE CAN WE SEEK TO RESTORE THESE LOST OPPORTUNITIES."

D. RPF HAS BEEN PARTICULARLY FIESTY WHEN CONFRONTED WITH IMPLIED THREATS OF INTERNATIONAL PULL-OUT OR AFFIRMATIONS OF INTERNATIONAL GENEROSITY. BOTH MAZIMHAKA AND KAGAME IN ANSWER TO SUCH PRESENTATIONS HAVE RECENTLY SAID, IN EFFECT, "IF YOU HAVE DONE EVERYTHING YOU THINK YOU CAN, WHY DON'T YOU STEP ASIDE AND LET US SETTLE THIS IN RWANDAN FASHION." WE RECOMMEND COUCHING LAST 2 PARAGRAPHS IN RPF LETTER IN VEIN THAT EVOKES THE INTEREST OF ALL IN IMPLEMENTATION OF THE ACCORD AND RENEWAL OF UN MANDATE.

3. WE HAVE JUST HAD ANOTHER TRAGIC INCIDENT RESULTING IN 5 DEAD, ONE A CLOSE FAMILY MEMBER OF PRESIDENCY CONTACT ENOCH (CABLE COMING). SUGGEST

UNCLASSIFIED

UNCLASSIFIED

STRENGTHENING THE PARA ON GATABAZI ASSASSINATION TO
ENCOMPASS ALL SUCH TERRORISM.

"WE ARE DEEPLY DISTURBED BY LAST MONTH'S
ASSASSINATION OF MINISTER GATABAZI, BY THE CIVIL
VIOLENCE THAT FOLLOWED, AND BY OTHER RECENT TERRORIST
ACTS THAT HAVE CAUSED SENSELESS DEATHS AND SPREAD
FEAR THROUGHOUT THE SOCIETY. THE LONGER THE
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 KIGALI 01134 161414Z
POLITICAL DEADLOCK LASTS, THE GREATER..."

RAWSON

CONFIDENTIAL

NNNN

UNCLASSIFIED